

KEY RESULTS OF THE EU PROJECT PRAVO-JUSTICE

July-December 2025



Funded by
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PRAVO-JUSTICE



**EXPERTISE
FRANCE**
GROUPE AFD

COMPONENT 1

Prosecutorial Reform and Prosecution for International Crimes

Supporting prosecutorial reform in Ukraine in line with European best practices, enhancing its efficiency, and ensuring accountability for international crimes.

PROSECUTORIAL REFORM

- Preparation for and commencement of a **functional audit of the Council of Prosecutors of Ukraine and the Qualification and Disciplinary Commission of Prosecutors**. The purpose of the functional audit is to develop recommendations for improving the selection procedures of CoP and QDCP members, as well as strengthening the independence, effectiveness and efficiency of these bodies.
- **Basic methodological standards for conducting audits in the justice sector have been developed within the framework of the Rule of Law Roadmap.** They set out the key principles for all audits provided for in the Rule of Law Roadmap.





- **Support of the EU expert assessment mission (TAIEX) to evaluate the Training Centre for Prosecutors of Ukraine**, including its legal status, training content and operational modalities, against the requirements and standards of EU prosecutorial training institutions.
- **Analytical support to the Office of the Prosecutor General on legislative initiatives** related to prosecutorial reform. In particular, issues related to the performance evaluation of prosecutors and the selection of prosecutors for managerial (administrative) positions, as well as the improvement of disciplinary procedures for prosecutors were addressed.
- **Analytical support to the Office of the Prosecutor General in designing 2025-2028 Strategy for the Development of the Prosecutor's Office.**
- **Support was provided during the competitive selection of prosecutors for 230 positions in district prosecutor's offices, which was carried out by the Qualification and Disciplinary Commission of Prosecutors.** Support included delegating a representative to the working group and assisting in the purchase of 758 general aptitude tests.
- **Support in the attestation of prosecutors** by delegating two representatives to the HR commissions and assisting in the procurement of 7 general abilities tests. A total of 11 commission meetings were held; 23 prosecutors passed the various stages of attestation.

- Completion and presentation of **the first nationwide study in Ukraine on crime rates, operations of law enforcement and the justice system**. Its results will serve as one of the key tools for further improving criminal policy.
- **Donor coordination** in supporting the prosecutorial reform. In particular, monthly coordination meetings were held and common positions were developed on the analysis of concepts and legislative initiatives of the Office of the Prosecutor General.

SUPPORT FOR THE INVESTIGATION AND PROSECUTION OF WAR CRIMES AND OTHER INTERNATIONAL CRIMES

- Participation in the work of the **Atrocity Crimes Advisory Group (ACA)** for Ukraine. In particular, following the restructuring of the group, the Project was represented in six thematic clusters (crime of aggression, genocide, environmental crimes, attacks on critical infrastructure, the cluster for SRSV, filtration camps, civilian hostages, and the cluster for crimes against cultural heritage).



- Within the ACA clusters, Project experts prepared more than **10 expert documents** on specific legal issues of international humanitarian law and international criminal law.
- Work on **priority criminal proceedings** (regarding command responsibility, war crimes with elements of environmental damage, and the crime of aggression) has been completed. The findings have been submitted to the Office of the Prosecutor General.
- Expert support was provided in the daily operations of **the Interagency Working Group of Military Experts (IWG)**. Project experts have developed more than 15 military analysis reports, reports on command responsibility/command subordination, and on the use of military equipment and weapons.
- A study visit was conducted **to the National School of Magistrates in Paris, France**, dedicated to war crimes involving environmental damage and crimes against humanity. A joint **training initiative with the International Bar Association on war crimes involving environmental damage in Rzeszow, Poland** was implemented.
- In close cooperation with the Department for Combating Crimes Committed in Armed Conflict of the Office of the Prosecutor General, a series of **training sessions** was developed and conducted **on improving prosecutors' skills in drafting procedural documents**.
- Together with the Department of International Cooperation of the Office of the Prosecutor General, a series of **training sessions and workshops on drafting mutual legal assistance requests** was developed and conducted. More than 30 prosecutors participated in the training sessions.
- A training initiative entitled **"Prosecution of International Crimes: from Theory to Practice"** was organised and conducted. It consisted of 10 webinars on analysing decisions of international courts and tribunals and a 3-day workshop. The development of an interactive course has been initiated. The initiative involves 40 representatives of the legal profession, including judges, assistant judges, prosecutors, and defence lawyers.



- The third phase of the project on **monitoring war crime trials** was implemented and its findings were presented. The fourth phase of monitoring has now begun.
- A series of **training sessions** was held for **representatives of regional prosecutor's offices on crimes against children** was conducted. More than 40 juvenile prosecutors took part in the training sessions.
- Work has been completed on **amendments to the Criminal** regarding Articles 438 (war crimes) and 437 (crime of aggression). Expert recommendations have been provided on amendments to legislation in connection with Ukraine's adoption of the Rome Statute of the International Criminal Court.
- A **report on best practices for defining competency profiles of juvenile prosecutors working** has been completed and submitted to the Office of the Prosecutor General, together with recommendations on establishing such profiles for Ukrainian prosecutors.



SUPPORT FOR CIVIL SOCIETY INITIATIVES

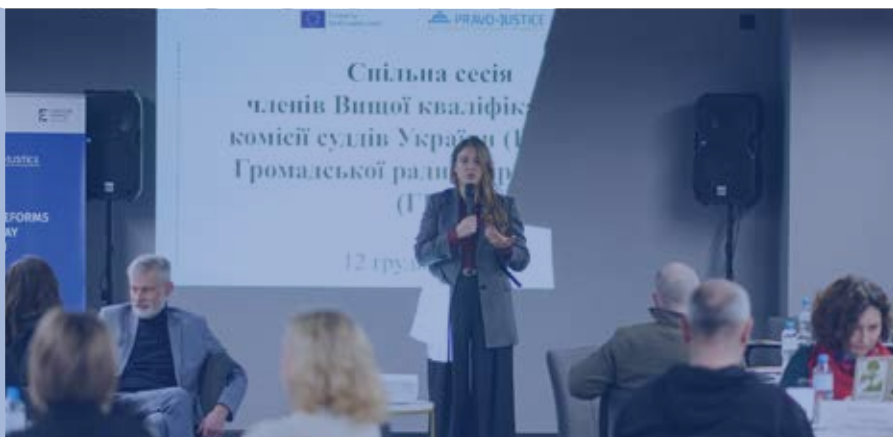
- As part of the grant provided by the Project to the Ukrainian Women Lawyers Association “YurFem”, 39 **prosecutors and investigators built their capacity to apply a victim-oriented approach in gender-based violence cases.**
- The grant to promote **psychological support and resilience for prosecutors** working in the Kherson, Kharkiv, Zaporizhzhia, Sumy and Chernihiv regions are being implemented.
- A grant has been launched to support the Office of the Prosecutor General in **promoting human rights-based, victim-oriented approaches to justice and building cases against crimes committed against the LGBTQI+ community.** As part of the grant, training sessions were held on the application of human rights approaches and the classification of crimes against the LGBTQI+ community in Odesa, Mykolaiv, Kharkiv and Chernihiv.

Providing comprehensive expert, organisational and technical support to the judicial authorities of Ukraine. Analysis of legislative initiatives and development of recommendations. Promotion of institutional capacity building of judicial governance bodies.

JUDICIAL AUTHORITIES

- **Analytical support for legislative initiatives in the field of justice.** In particular, at the request of the European Commission, the EU Delegation to Ukraine and the Parliamentary Committee on Legal Policy, **more than 10** analytical notes, expert opinions and recommendations were prepared regarding draft laws on judges' integrity declarations, disciplinary procedures and the consistency of jurisprudence.
- Analytical support was provided to **the Supreme Court**. In particular, a report on judicial impartiality and recusal in the context of Article 6(1) of the ECHR was prepared, as well as analytical notes for the development of an **Overarching Communication Strategy for the Judiciary**.





- Comprehensive expert, organisational and technical support was provided to **the Ethics Council** and its Secretariat. As a result, **two members of the HCJ** were appointed **under the President's quota** and **five candidates** were recommended for appointment as members of the HCJ **under the quota of the Congress of Judges**.
- Support was provided for the functioning of **the Service of Disciplinary Inspectors of the HCJ** and its Secretariat. In particular, a two-day practical training course was conducted on legal analysis and drafting procedural documents in disciplinary proceedings.
- Comprehensive expert and organisational support was provided to **the Selection Commission for the selection of disciplinary inspectors of the SDI**. As a result, **three disciplinary inspectors** were appointed.
- Support to **the Advisory Group of Experts (AGE)** and its Secretariat to ensure the continuity of the selection process for justices of the Constitutional Court of Ukraine (CCU). As a result, **one CCU judge** was appointed.
- Organisational and expert support was provided for the establishment of **the Expert Council** to assist the High Qualification Commission of Judges of Ukraine (HQCJ) in evaluating candidates for **the Specialised District Administrative Court and the Specialised Appeal Administrative Court**.

- **Technical and organisational support to the HCJ during the qualification examination for the selection of 1,800 judges for the first instance courts**, contributing to the effective management of the large-scale competitive process.
- Expert support to strengthen the operational capacity of the **Public Integrity Council** and its Secretariat.
- With the support of the Project and in cooperation with the HCJ and the Supreme Court, a documentary **entitled “In Your Name: Justice in Wartime”** was produced. The film premiered at the Zhovten cinema, followed by special screenings at the Council of Europe and during the CEPEJ plenary session. The film is now available on **MEGOGO** and **YouTube**.
- Support was provided for a number of public events, including **“Judicial Independence in the Context of Ukraine’s European Integration,”** the XIV Judicial Forum, and others.

E-JUSTICE

- **Technical specifications for key components of the Unified Judicial Information and Communication System (UJICS)**, including the **Judicial Dossier Module**, the **Unified State Register of Enforcement Titles**, the **Budget Planning Module**, and the modernisation of the **Unified**

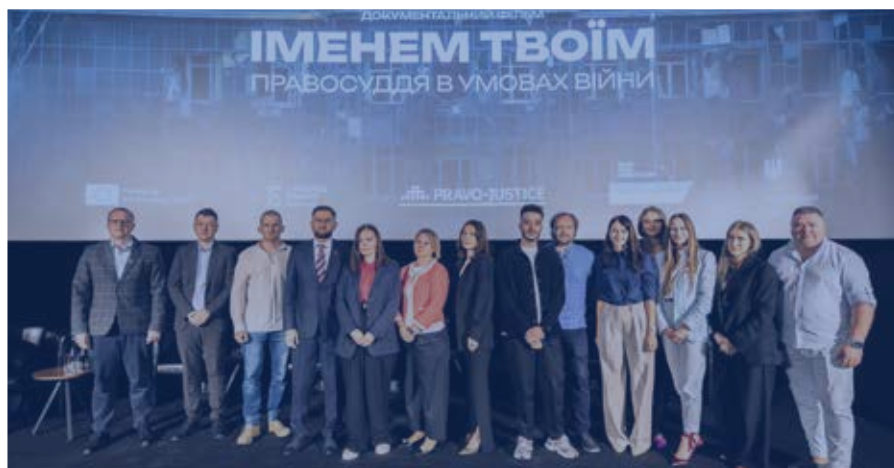


State Register of Court Decisions, were developed and submitted to the State Judicial Administration in accordance with **the new UJICS concept**.

- Expert support was provided in preparing technical requirements for modules for collecting information from state registers on **candidates for judicial positions**.
- **A concept for integrating the Supreme Court's database of legal positions with the UJICS** has been developed. This will ensure the systematic use of the Supreme Court's legal positions throughout the entire electronic life cycle of a case.
- Expert support was provided to the State Judicial Administration and the State Enterprise "Court Information Systems" by assessing current IT service management processes in accordance with international standards.
- **Analytical support was provided on judicial statistics**. An expert report on the collection and publication of judicial data was prepared, gaps in compliance with CEPEJ standards were identified, and recommendations were formulated for **the judicial statistics module within the UJICS** to be developed.

JUDICIAL TRAINING

- Analytical support was provided on **the system for identifying training needs for judges and evaluating the effectiveness of training** at the National School of Judges of Ukraine (NSJU). Recommendations were prepared on harmonising methodologies with EU standards and introducing a data-driven approach.
- With expert support, a **Handbook for Newly Appointed Judges** was prepared, covering the status of judges, ethics, professional conduct, procedural guarantees and European standards. **The handbook has been approved by the NSJU Academic and Methodological Council** and is ready for layout and publication.



- Support was provided for the EU expert assessment mission (TAIEX) to assess the compliance of the NSJU with EU requirements and standards, as well as with the Rule of Law Roadmap.

SUPPORT FOR CIVIL SOCIETY INITIATIVES

- As part of the grant provided by the Project to the All-Ukrainian Association of Court Employees, a large-scale capacity building in the field of court administration was ensured. In particular, a **summer school for court staff** was held, standard operating procedures (SOPs) were developed, a dedicated website was created, and the **First Annual Conference on Court Administration** was organised.
- As part of the grant support provided to the **La Strada-Ukraine NGO**, an analysis of jurisprudence and hotline calls was conducted to identify barriers to children's access to justice as a vulnerable category of victims and witnesses. Based on the findings, recommendations and awareness raising activities were designed to increase children's awareness of their rights.
- Through a grant to the **Ukrainian Bar Association**, an awareness raising campaign was implemented to increase awareness of legal community about the **Supreme Court's IT tools**.
- A grant was provided to the **Dead Lawyers' Society NGO** to implement the dialogue project "**The Strongest Branch**," aimed at developing professional discussion on judicial reform.

SUPPORT OF CIVIL SOCIETY INITIATIVES

≈ €870,000

26%

EUROINTEGRATION


- > Shadow Report 2025 regarding Chapters 23 and 24
- > Implementation of unified approaches to resolving administrative disputes

34%

PROSECUTORIAL AND PRE-TRIAL INVESTIGATION BODIES, HUMAN RIGHTS

- > Strengthening psychological resilience of prosecutors
- > Raising awareness of civilian detainees
- > Human-centered approach in cases related to human rights protection and the investigation of crimes against the LGBTQI+ community
- > Survivors-centered approach in sexual gender-based violence cases





26%

JUDICIAL SYSTEM

- > Increasing courts' client-orientation
- > Ensuring consistency in application of law
- > Enhancing capacity of judicial self-governance bodies
- > Improving access to justice for children as a vulnerable group
- > Raising awareness of the judicial reform implementation in the legal community

14%

ENFORCEMENT OF COURT DECISIONS

- > Analysis of judicial oversight of the enforcement of court decisions
- > Raising awareness of the preventive restructuring proceedings
- > Strengthening the professional development system of PEOs

IMPLEMENTED GRANTS
(July–December 2025)

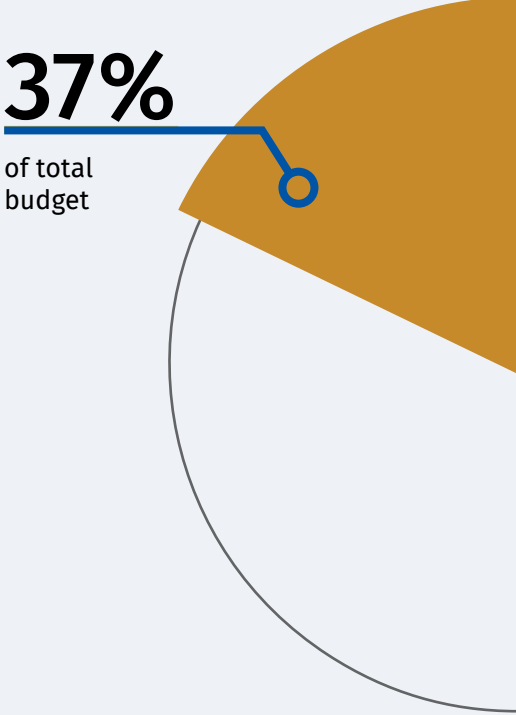
≈ €322,000

5

GRANTS

37%

of total
budget



COMPONENT 3

Enforcement and Protection of Property Rights

Promoting the introduction of European best practices and the experience of EU member states in Ukraine regarding the protection property rights and enforcing court decisions. Analysing and developing legislation, as well as providing recommendations in the areas of enforcement of decisions of courts and other bodies, insolvency, imposition of sanctions, management of state-owned enterprises, enforcement of sanctions, and forensic activities.

ENFORCEMENT OF COURT DECISIONS

- **Draft Law No. 13499 “On Improving the Procedures for Suspending and Terminating the Activities of Private Enforcement Officers”** was developed with the aim of resolving the problem of blocking enforcement proceedings in cases where it is necessary to replace a private enforcement officer, and it was subsequently registered with the Verkhovna Rada.
- An analysis of **draft law No. 14005 “On Simplifying Enforcement Proceedings through Digitalisation”**, developed by the Ministry of Justice of Ukraine, has been prepared. This draft law replaces draft law No. 9363 and complies with Ukraine’s obligations under the Ukraine Facility Plan.
- **Proposals** have been prepared to amend draft laws No. 14162 and No. 14163, aimed at improving the enforcement of court decisions in cases involving the state as debtor.
- In coordination with the National Bank of Ukraine, proposals have been developed to **improve the simplified enforcement of claims in minor cases** and strengthen the protection of creditors’ rights.
- A number of analytical studies have been prepared, in particular on **mechanisms for the recovery of monetary debts in simplified proceedings in EU Member States, the impact of restrictions related to sanctions on the enforcement of court decisions, etc.**

- A number of public events were organised, including a **Forum on the Sale of Property Seized in Enforcement Proceedings** and a discussion of draft Law No. 13499.
- A **comprehensive analysis** was conducted **on the effectiveness of the enforcement system** based on EU legal frameworks, standards and recommendations of the Council of Europe and CEPEJ, as well as the practices of EU member states.
- Support to the Ministry of Justice of Ukraine in implementing a **measure of the Ukraine Facility Plan** related to the creation of a **system for collecting data on the enforcement of court decisions**.
- Support to the operation of the **Ministry of Justice of Ukraine's call centre on the enforcement of court decisions**.
- As part of the support for the digitalisation of processes and services in the justice sector, **representatives of the Ministry of Justice of Ukraine participated in Web Summit 2025**, one of the world's largest technology conferences.

BANKRUPTCY AND INSOLVENCY

- An expert assessment of the draft law “On Simplified Insolvency Procedures for Micro, Small and Medium-Sized Enterprises”.



An analytical study of the procedures and practices of bankruptcy of state-owned enterprises in Ukraine.

- A comprehensive **article-by-article commentary on Book V of the Code of Ukraine on Bankruptcy Procedures**. It is based on an in-depth analysis of jurisprudence, in particular relevant decisions of the Supreme Court.
- Support to the Supreme Court in **publishing a Ukrainian translation of EU Regulation 2015/848 on insolvency proceedings**. It was presented to the professional community, followed by an expert discussion on the prospects for its practical application in Ukraine.
- **Expert support to the State Property Fund of Ukraine**, in particular regarding the **assessment of the Unified Database of Property Valuation Reports**.
- **The Automated Bankruptcy and Insolvency System** was finalised. In particular, reporting forms for bankruptcy trustees were improved and automated data exchange with the State Judicial Administration of Ukraine was implemented.
- Support in the **development of an Integrated Information System for the Ukrainian National Insolvency Trustees Association**, which aims to combine a number of functions.
- Support for a number of public events, including the **Third UNITA Forum on Bankruptcy, the Tenth Forum on Insolvency Law**, and others.

PROTECTION

OF PROPERTY RIGHTS

- In cooperation with the National School of Judges of Ukraine, a training of trainers (ToT) course entitled “**Features of the Consideration of Cases Concerning the Protection of Property Rights**” was developed and conducted for judges of commercial jurisdiction.

- Expert support was provided to the Parliamentary Committee on Economic Development in **preparing amendments to the legislation on ownership and management of legal entities** belonging to territorial communities, regional councils and the state. In this context, two draft laws were prepared for consideration by the Committee.

FORENSIC EXPERTISE

- A six-month training course aimed at supporting the development of professional self-government of court experts in Ukraine was completed. As a result, participants developed a model of self-government for this profession, including a draft statute and key regulatory documents for the future organisation.
- Cooperation has been initiated with the Training Centre for Prosecutors of Ukraine and the Kyiv Research Centre for Independent Forensic Expertise of the Ministry of Justice of Ukraine. The goal is **to develop a dedicated training programme for prosecutors on the issues related to forensic expertise.**



PENITENTIARY SYSTEM AND PROBATION

- **An analysis of the draft law “On the Penitentiary System” (No. 5293) was conducted** and recommendations were provided for its improvement in line with European standards.
- The draft law on **the involvement of convicts in work and household management in the penitentiary system (No. 10157)** was analysed, and recommendations were provided for its improvement, taking into account European approaches to work in places of deprivation of liberty.
- A **School for Probation Managers** was conducted, combining training in soft skills and hard skills competencies for managers of the State Institution “Probation Centre”.
- Training of trainers (ToT) was conducted **for probation mentors on “Unified Risk Assessment and its Use”**.
- In cooperation with the National School of Judges of Ukraine, **training for judges trainers on “Fair and Effective Punishment: The Role of Probation”** was developed, approbated and conducted.
- **The risk and needs assessment tool for juvenile probation clients** was revised, including the development of an updated risk assessment form and guidelines on using it.
- A **new correctional programme, “Shaping Assertive Communication Skills,”** aimed at developing assertive communication skills in



convicts, was developed, successfully piloted and approved by order of the Ministry of Justice. This programme is mandatory for all penal institutions.

- **A structured screening of minors in pre-trial detention centres and planning and monitoring of social and educational work** has been designed in the Unified Register of Convicts and Detainees. It is currently being implemented in test mode.
- **Support has been provided to ensure the continuity of the penitentiary system in crisis conditions** by purchasing and installing freezers after damage to the penitentiary institution.

SUPPORT FOR CIVIL SOCIETY INITIATIVES

- The implementation of the grant provided to the Association of Private Enforcement Officers of Ukraine continues. It aims to **improve the professional development system for private enforcement officers** and strengthen the capacity of the APEO Training Centre.
- The implementation of the grant provided to the NGO “Safe Ukraine 2030” continues, aimed at **supporting the introduction of a preventive restructuring procedure** in Ukraine.
- Within the framework of the grant provided by the **PRO JUSTICE** NGO, a study was conducted on the **judicial control over the enforcement of court decisions**.



COMPONENT 4

Support to EU Integration Process in the Justice Sector

Facilitating dialogue between justice sector stakeholders, monitoring and communication on the EU accession process. Assistance to the Ministry of Justice in the process of EU accession negotiations, support to legal education reform and promotion of mediation.

EU INTEGRATION

- In partnership with other international donors and partners, a **coordination mechanism for the implementation of the Rule of Law Roadmap** was launched. The mechanism was presented on 24 September 2025.
- A **series of workshops** was launched to support the implementation of the **Rule of Law Roadmap**. The first workshops on the judicial reform cluster were held in November 2025.
- Monthly meetings were held to **coordinate international donors** involved in supporting the implementation of the **Rule of Law Roadmap**.



- A **mechanism for coordinating and engaging the public sector in the implementation of the Rule of Law Roadmap** was launched. Within the framework of this mechanism, four coordination meetings were held with the participation of more than 70 civil society representatives.
- A series of trainings for state authorities were conducted and written recommendations were provided to improve the **reporting of results achieved in the implementation of the Rule of Law Roadmap**.
- Expert support was provided to the Ministry of Justice of Ukraine in the development of the **National Programme for the Adaptation of Ukrainian Legislation to EU Law under negotiation Chapters 23 and 24**.
- In cooperation with the Research Service of the Verkhovna Rada of Ukraine, a **series of webinars “European Vector of Justice”** was launched. In particular, six webinars were held on anti-corruption, judicial efficiency, integrity, and other topics.
- A **study visit to Croatia** was organised for representatives of Ukraine’s justice sector to learn from the experience of reforms on the path to EU membership.
- In cooperation with the National School of Judges of Ukraine, a **series of workshops were held on the specifics of the EU judicial architecture**. 1,693 judges and court staff participated in the training sessions.
- Support to the **Summer School of the National School of Judges of Ukraine** dedicated to the interpretation and application of EU law.
- **Monthly monitoring of Ukraine’s fulfilment of the Facility Plan commitments in the judiciary**.

LEGAL EDUCATION

- A **curriculum and a manual on EU Fundamental Rights** for academic staff of higher education institutions were developed. A **summer school** was also held **for representatives of 7 Ukrainian universities** who intend to teach this discipline.



- Since September 2025, **three** Project partner universities have **launched the EU Fundamental Rights programme** for higher education students majoring in Law (081). The other four higher education institutions will start teaching this discipline as a separate course or as part of other disciplines in spring 2026.
- The development of the **Casebook on EU Fundamental Rights** for university professors and legal practitioners was launched, alongside the preparation of online interactive courses “**EU Law Advanced**” on EU law for criminal judges and prosecutors.
- The Project supported the Tenth **Jessup Summer School** in Kyiv and the participation of the Ivan Franko National University of Lviv in the **European Union Model**, organised by BETA Portugal.
- The Project supported **the Ninth Kharkiv International Legal Forum**.
- An **analytical note** was prepared **on the distinction between legal education and training for law enforcement agencies in the context of Ukraine’s European integration**.

MEDIATION

- The Project joined the activities of the **Interagency Coordination Council for the Development of Alternative Dispute Resolution**.
- The Project supported the presentation of the study “How the State can facilitate mediation between the parties to the conflict” prepared by the Ministry of Justice.
- The Project supported a number of academic events dedicated to the development of mediation in Ukraine, including the international scientific and practical conference “**Mediation and Universities 2.0**”.
- The preparation of a study on **the use of mediation in civil and family cases** has been launched.

ADMINISTRATIVE PROCEDURE

- A series of webinars and trainings on the application of the Law of Ukraine “On Administrative Procedure” were held in Dnipro and Odesa.
- The **Eighth International Conference on Administrative Procedure and Human Rights**, as well as an international workshop on constitutional and administrative law with a focus on European integration, were supported.





BAR

- A professional discussion was held on the topic “**Protection of Defence Lawyers from Identification with Clients: International Standards and Ukrainian Legislation**”.
- As part of the workshops on the implementation of the Rule of Law Roadmap organised by the Project, a separate session was devoted to best practices and standards of the Bar in EU member states.

SUPPORTING CIVIL SOCIETY INITIATIVES

- Within the framework of the grant provided by the Project, the **Shadow Report 2025** was prepared, which contains the results of public monitoring and assessment of Ukraine’s progress in the field of European integration on **Chapters 23 “Justice and Fundamental Rights”** and **24 “Justice, Freedom and Security”** with recommendations and analysis of current challenges.
- Within the framework of the grant provided by the Project to the **PRO JUSTICE NGO**, a comprehensive analysis of the **application of the Law of Ukraine “On Administrative Procedure”** and the introduction of unified approaches to resolving administrative disputes has been initiated.



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